

**SANTA ROSA COUNTY, FLORIDA SHERIFF**

**FINANCIAL STATEMENTS**

**SEPTEMBER 30, 2024**

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
TABLE OF CONTENTS  
SEPTEMBER 30, 2024**

---

<b>INDEPENDENT AUDITORS' REPORT</b>	<b>1</b>
<b>FUND FINANCIAL STATEMENTS</b>	
Balance Sheet – Governmental Funds	4
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	5
Statement of Fiduciary Net Position – Custodial Funds	6
Statement of Changes in Fiduciary Net Position – Custodial Funds	7
Notes to the Financial Statements	8
<b>REQUIRED SUPPLEMENTARY INFORMATION</b>	
Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual: General Fund	16
Notes to the Required Supplementary Information	17
<b>SUPPLEMENTARY INFORMATION – COMBINING FUND FINANCIAL STATEMENTS</b>	
Combining Balance Sheet – All Non-Major Governmental Funds	18
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – All Non-Major Governmental Funds	19
Combining Statement of Fiduciary Net Position – All Custodial Funds	20
Combining Statement of Changes in Fiduciary Net Position – All Custodial Funds	21
<b>INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS</b>	<b>22</b>
<b>INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550, RULES OF THE AUDITOR GENERAL</b>	<b>24</b>
<b>MANAGEMENT LETTER</b>	<b>25</b>
<b>MANAGEMENT'S RESPONSE TO MANAGEMENT LETTER</b>	<b>27</b>

## INDEPENDENT AUDITORS' REPORT

Honorable Robert Johnson, Sheriff  
Santa Rosa County, Florida

### Opinions

We have audited the accompanying financial statements of each major fund and the aggregate remaining fund information of the Office of the Sheriff of Santa Rosa County, Florida ("Sheriff"), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Sheriff's financial statements, as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each major fund and the aggregate remaining fund information of the Sheriff as of September 30, 2024, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Sheriff and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Emphasis of Matter

As discussed in Note 1 to the financial statements, the financial statements referred to above have been prepared for the purpose of complying with the *Rules of the Auditor General* (Rules), State of Florida. In conformity with the Rules, the accompanying financial statements are intended to present the financial position and changes in financial position of each major fund, and aggregate remaining fund information, only for that portion of the major funds, and the aggregate remaining fund information, of Santa Rosa County, Florida, that are attributable to the Sheriff. They do not purport to, and do not, present fairly the financial position of Santa Rosa County, Florida, as of September 30, 2024, and the changes in its financial position for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to these matters.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Sheriff's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditors' Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Sheriff's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control related matters that we identified during the audit.

**Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that budgetary comparison information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Sheriff's basic financial statements. The accompanying combining fund financial statements, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated February 28, 2025, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Sheriff's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.



Pensacola, Florida  
February 28, 2025

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
BALANCE SHEET – GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2024**

	<b>Major Funds</b>			<b>Non-Major</b>	
				<b>Other</b>	
	<b>General</b>	<b>Jail Commissary</b>	<b>Grants</b>	<b>Governmental Funds</b>	<b>Total</b>
<b>ASSETS</b>					
Cash	\$ 6,752,278	\$ 527,653	\$ 333,274	\$ 320,246	\$ 7,933,451
Due from other funds	1,374,586	-	12,590	-	1,387,176
Due from other governmental units	414,051	-	915,409	11,365	1,340,825
Accounts receivable	51,444	31,561	-	-	83,005
Inventory	80,358	-	-	-	80,358
<b>TOTAL ASSETS</b>	<b>\$ 8,672,717</b>	<b>\$ 559,214</b>	<b>\$ 1,261,273</b>	<b>\$ 331,611</b>	<b>\$ 10,824,815</b>
<b>LIABILITIES</b>					
Accounts payable and accrued payroll	\$ 3,053,007	\$ 9,420	\$ 6,430	\$ -	\$ 3,068,857
Due to other funds	12,590	50,704	1,151,651	172,231	1,387,176
Due to other governmental units	5,526,762	-	34,926	-	5,561,688
Unearned revenue	-	-	68,266	-	68,266
Total liabilities	8,592,359	60,124	1,261,273	172,231	10,085,987
<b>FUND BALANCES</b>					
Restricted for inmate welfare and recreation	-	499,090	-	-	499,090
Restricted for law enforcement training	-	-	-	159,380	159,380
Nonspendable - inventory	80,358	-	-	-	80,358
Total fund balances	80,358	499,090	-	159,380	738,828
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 8,672,717</b>	<b>\$ 559,214</b>	<b>\$ 1,261,273</b>	<b>\$ 331,611</b>	<b>\$ 10,824,815</b>

See notes to the financial statements.

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	<b>Major Funds</b>			<b>Non-Major</b>	
		<b>Jail</b>		<b>Other</b>	
	<b>General</b>	<b>Commissary</b>	<b>Grants</b>	<b>Governmental</b>	<b>Total</b>
				<b>Funds</b>	
<b>REVENUES</b>					
Taxes	\$ -	\$ -	\$ -	\$ 1,927,646	\$ 1,927,646
Intergovernmental	-	-	4,857,863	27,077	4,884,940
Commissions	-	663,243	-	-	663,243
Miscellaneous	15,500	-	-	19	15,519
Total revenues	15,500	663,243	4,857,863	1,954,742	7,491,348
<b>EXPENDITURES</b>					
Current					
General government:					
Judicial:					
Personal services	1,952,573	-	-	-	1,952,573
Operating	34,239	-	-	-	34,239
Public safety:					
Law enforcement:					
Personal services	33,214,423	-	4,355,180	-	37,569,603
Operating	6,240,086	-	305,106	101,578	6,646,770
Capital outlay	577,081	-	197,577	5,019,714	5,794,372
Debt service	96,218	-	-	689,919	786,137
Correction and detention:					
Personal services	16,115,694	86,821	-	-	16,202,515
Operating	6,341,259	443,918	-	-	6,785,177
Capital outlay	-	7,248	-	-	7,248
Debt service	243,415	195,373	-	-	438,788
Total expenditures	64,814,988	733,360	4,857,863	5,811,211	76,217,422
<b>DEFICIENCY OF REVENUES OVER EXPENDITURES</b>	(64,799,488)	(70,117)	-	(3,856,469)	(68,726,074)
<b>OTHER FINANCING SOURCES (USES)</b>					
BOCC appropriation	69,631,575	-	-	-	69,631,575
BOCC unspent funds	(4,803,495)	-	-	-	(4,803,495)
SBITA financing proceeds	-	-	-	3,873,217	3,873,217
Total other financing sources	64,828,080	-	-	3,873,217	68,701,297
<b>NET CHANGES IN FUND BALANCES</b>	28,592	(70,117)	-	16,748	(24,777)
<b>FUND BALANCES, BEGINNING OF YEAR</b>	51,766	569,207	-	142,632	763,605
<b>FUND BALANCES, END OF YEAR</b>	\$ 80,358	\$ 499,090	\$ -	\$ 159,380	\$ 738,828

See notes to the financial statements.

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
STATEMENT OF FIDUCIARY NET POSITION – CUSTODIAL FUNDS  
SEPTEMBER 30, 2024**

---

<b>ASSETS</b>	
Cash	<u>\$ 207,677</u>
<b>TOTAL ASSETS</b>	<u>207,677</u>
<b>LIABILITIES</b>	
Accrued child support purges and levies	<u>67,865</u>
<b>TOTAL LIABILITIES</b>	<u>67,865</u>
<b>NET POSITION</b>	
Restricted for:	
Seizure	112,907
Flowers or donations	<u>26,905</u>
<b>TOTAL NET POSITION</b>	<u><u>\$ 139,812</u></u>

See notes to the financial statements.



**SANTA ROSA COUNTY, FLORIDA SHERIFF  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION – CUSTODIAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

---

**ADDITIONS**

Child support purges and levies	\$ 43,790
Cash seized	283,862
Unclaimed property	1,321
Unclaimed evidence	2,589
Contributions from employees	<u>3,790</u>
Total additions	335,352

**DEDUCTIONS**

Purges and levies paid to other government agencies	43,790
Paid to BOCC LET	286,391
Payments for flowers or donations	<u>1,463</u>
Total deductions	<u>331,644</u>

**NET CHANGE IN FIDUCIARY NET POSITION**

3,708

**NET POSITION, OCTOBER 1, 2023**

136,104

**NET POSITION, SEPTEMBER 30, 2024**

\$ 139,812

See notes to the financial statements.

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2024**

---

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

A summary of the significant accounting policies consistently applied in the preparation of the financial statements is as follows:

**Reporting Entity**

The Office of the Sheriff of Santa Rosa County, Florida (the "Sheriff"), as established by Article VIII of the Constitution of the State of Florida, is an elected official of Santa Rosa County, Florida (the "County"). Although the Sheriff is operationally autonomous from the Santa Rosa County Board of County Commissioners (the "Board"), the Sheriff does not hold sufficient corporate powers to be considered a legally separate entity for financial reporting purposes. Therefore, the Sheriff is considered part of the County's primary government.

These financial statements are not intended to be a complete presentation of the financial position and results of operations of the County taken as a whole. As permitted by Chapter 10.556(4), *Rules of the Auditor General*, State of Florida, the financial statements consist of only the fund level financial statements as defined in Governmental Accounting Standards Board ("GASB") Statement No. 34, and do not include presentations of government-wide financial statements of the Sheriff.

**Fund Accounting**

The accounting system of the Sheriff is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. The funds utilized by the Sheriff's office are as follows:

**Governmental Funds**

These funds utilize a modified accrual basis of accounting. The measurement focus is based upon determination of financial position and changes in financial position (sources, uses and balances of financial resources rather than upon net income determination). The Sheriff reports the following major governmental funds:

General Fund is used to account for all financial resources, which are generated from operations of the office, appropriations from the Board or any other resources not required to be accounted for in another fund.

Jail Commissary Fund accounts for jail commissary and vending machine revenues that are used to provide recreational facilities and equipment for inmates.

Grants Fund accounts for grant revenues and expenditures according to the terms of each grant.

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2024**

---

Non-major governmental funds of the Sheriff are as follows:

Second Dollar accounts for shared fine revenues from the Board, which are used for law enforcement training purposes.

LOST accounts for the half-penny local options sales tax (LOST), which is used towards capital projects.

**Fiduciary Funds**

The Sheriff uses custodial funds to account for assets held in a custodial capacity for others.

**Basis of Accounting**

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements and relates to the timing of the measurements made, regardless of the measurement focus applied. All governmental funds are accounted for using the modified accrual basis of accounting. Revenues are recognized when they become both measurable and available as net current assets. The Sheriff considers receivables collected within 60 days after year-end to be available and recognizes them as revenues of the current year. Expenditures are recognized when the related fund liability is incurred. Proceeds from general long-term debt are reported as other financing sources. Custodial funds use the accrual basis of accounting.

**Cash and Cash Equivalents**

For financial statement reporting, all highly liquid investments with a maturity of three months or less when purchased are considered to be cash equivalents.

**Inventory**

Inventory, which consists of expendable supplies held for consumption, is stated at cost using the average cost method. Inventory is recorded when consumed rather than when purchased.

**Accounting for Capital Assets**

Capital assets (vehicles, equipment and other tangible and certain intangible property costing at least \$5,000 with a useful life of more than one year) are recorded as expenditures by the acquiring fund at the time of purchase. The Sheriff does not engage in the acquisition of public domain (infrastructure) assets.

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at estimated acquisition value on the date donated.

Depreciation of vehicles and equipment is calculated using the straight-line method over the estimated useful lives of the assets of three to 10 years.

Capital assets and related depreciation expense are reported as a component of the County's annual comprehensive financial report and are not reflected in the Sheriff's governmental fund financial statements. Buildings and improvements are owned by the Board.

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2024**

---

**Compensated Absences**

Employees accumulate a limited amount of earned but unused sick leave, annual leave and compensatory time, which will be paid upon separation from service. Unpaid compensated absences are recorded as a liability when the benefits are earned in the County's annual comprehensive financial report. For the governmental fund financial statements, expenditures are not recognized until payments are made to employees.

**Unspent Appropriations from the Board**

In accordance with Section 30.50 (6), Florida Statutes, excess appropriations are returned to the Board at fiscal year-end and are reported in the "due to other governmental units" liability account. Charges for services, interest income and other miscellaneous revenues collected by the Sheriff are considered to be "custodial" transactions, not available for expenditure by the Sheriff and are remitted to the Board on a monthly basis.

**Fund Balances**

Fund balances are classified as either non-spendable or as restricted, committed, assigned and unassigned based on the extent to which there are external and internal constraints on the spending thereof.

**2. CASH**

The Sheriff's deposits at year-end were held by a financial institution designated as a "qualified public depository" by the State Treasurer. All deposits were fully insured through a combination of Federal depository insurance and participation of the financial institution in the multiple financial institution collateral pool as specified in Chapter 280, Florida Statutes. At September 30, 2024, the reported amount of the Sheriff's deposits was \$8,135,741, and the bank balance was \$8,286,581, consisting entirely of deposits in checking accounts with a financial institution.

**3. INTERFUND BALANCES**

Interfund balances at September 30, 2024, consisted of the following:

<b>Fund</b>	<b>Receivable</b>	<b>Payable</b>
General Fund	\$ 1,374,586	\$ 12,590
Jail Commissary Fund	-	50,704
Grants	12,590	1,151,651
Non-major governmental funds	-	172,231
	<u>\$ 1,387,176</u>	<u>\$ 1,387,176</u>

Amounts due to the General Fund from grants and non-major governmental funds are related to advances which will be paid back to the General Fund after taxes are collected and reimbursement is received from grantors, respectively. Amounts due to the General Fund from the Jail Commissary Fund are for various expenditures paid by the General Fund on behalf of the Jail Commissary Fund.

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2024**

---

#### **4. PENSION AND RETIREMENT PLAN**

Substantially all full-time employees of the Sheriff are covered by the Florida Retirement System (FRS). The FRS was established in 1970 by Chapter 121, *Florida Statutes*, and is administered by the Florida Department of Management Services, Division of Retirement. Changes to the FRS can be made only by an act of the Florida Legislature. Rules governing the operation and administration of the system may be found in Chapter 60S of the Florida Administrative Code. The FRS issues a financial report that includes financial statements and required supplementary information. The report may be obtained at [www.myfrs.com](http://www.myfrs.com) or by writing to FRS, 2639-C North Monroe Street, Tallahassee, Florida 32399.

The FRS offers two retirement plans – the FRS Pension Plan and the FRS Investment Plan. An employee may participate in only one of the plans. Both plans, effective July 1, 2011, are funded monthly by a combination of employer and employee contributions.

The FRS Pension Plan is a multiple employer cost sharing defined benefit plan, which provides retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. For employees who were enrolled in the plan prior to July 1, 2011, normal retirement benefits are available at age 62 with six or more years of service or to those employees who have at least 30 years of creditable service, regardless of age. Early retirement is available after six years of service with a 5% reduction of benefits for each year prior to the normal retirement age.

For employees enrolling in the plan for the first time on or after July 1, 2011, normal retirement benefits are available at age 65, with eight or more years of service or to those employees who have at least 33 years of creditable service, regardless of age.

Early retirement is available after eight years of service, with a 5% reduction of benefits for each year prior to the normal retirement age. Retirement age and years of service requirements also vary depending on membership class. Retirement benefits are based upon age, average compensation and years-of-service credit where average compensation is computed as the average of the members highest five (if enrolled prior to July 1, 2011) or eight (if enrolled on or after July 1, 2011) fiscal years of earnings.

The FRS Investment Plan is a defined contribution plan funded monthly by employer and employee contributions based on salary and membership class. Employer contributions vest after one year of service, whereas employee contributions vest immediately. Members in the Investment Plan decide how their funds are allocated between various investment accounts, and the vested funds are portable upon termination. The final retirement benefit is equal to the vested contributions plus investment earnings, less expenses and losses allocated to the member's account. Members in the Investment Plan are not eligible for participation in the Deferred Retirement Option Program (DROP).

DROP is available for members of the FRS Pension Plan who are vested and elect to participate in DROP within one year after reaching normal retirement age. Under this program, a member effectively retires while continuing to be employed for up to eight years (ten years under certain circumstances). While in DROP, the member's deferred monthly retirement benefits accumulate, earning interest and cost-of-living increases.

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2024**

---

When the DROP period is over, the participant terminates covered employment and begins receiving their predetermined monthly retirement benefit, as well as the accrued DROP benefit. Disability retirees are not eligible to participate in DROP, and DROP participants do not qualify for disability retirement.

Prior to July 2011, the plans were noncontributory for employees with all contributions being the participating FRS employer's responsibility. Effective July 1, 2011, participating employees contribute 3% of their gross salaries each pay period to the plan. Participating employer contributions are based upon state-wide rates established by the state of Florida. Average contribution rates for the fiscal year ended September 30, 2024, were as follows: regular employees – 13.59%; special risk employees – 32.70%; elected officials – 58.68%; senior management employees – 34.52%; and DROP participants – 21.13%. The Sheriff's contributions to the Pension Plan, funded on a pay-as-you-go basis, were equal to the actuarially determined contributions for each year. Contributions to the Investment Plan were equal to the legislatively mandated contribution rates. Contributions to both plans totaled \$9,497,736, \$7,826,260 and \$6,670,025 for the years ended September 30, 2024, 2023 and 2022, respectively.

**Net Pension Liability – Proportionate Share**

The Sheriff has a net FRS pension liability determined in accordance with GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. This long-term liability is only reported in the County's annual comprehensive financial report and is not a current liability of the governmental funds. All required disclosures and schedules may be found in the annual comprehensive financial report of the County.

**5. OTHER POST-EMPLOYMENT BENEFIT (OPEB) PLAN**

The Sheriff offers post-employment health care benefits (OPEB) to all retired employees and their dependents. Participating retirees are required to reimburse the Sheriff for 100% of the premium cost, which is netted against the premium payment, so that no net expenditure is initially recorded in the financial statements. However, these retirees are receiving an "implicit subsidy" because the premium is a group rate, which includes active lower cost employees. This implicit subsidy has a cost; however, the annual cost and the total OPEB liability is measured as the portion of the actuarial present value of projected benefit payments that is attributed to past periods of employee service. The total OPEB liability and other required disclosures have been calculated for the County as a whole and not separately for the Sheriff. Accordingly, these calculations and disclosures can be found in the County's annual comprehensive financial report.

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2024**

---

**6. GRANT ASSISTANCE**

The Sheriff receives grants that are presented in the schedule of expenditures of federal awards and state financial assistance within the Santa Rosa County Annual Comprehensive Financial Report under the Uniform Guidance.

**7. RISK MANAGEMENT**

The Sheriff is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Board has established a Self-Insurance Fund (an internal service fund) to account for and finance its uninsured risks of loss. Under this program, the County is self-insured with respect to the following exposures:

- Auto Physical Damage
- Auto Liability
- Construction and Road Equipment
- Portable Communication Equipment
- Workers' Compensation

The County is covered by outside insurance for the following exposures:

- Employee Fidelity
- General Liability, \$25,000 deductible
- Public Officials' Liability, \$25,000 deductible
- Building Contents, \$5,000 deductible

Conventional insurance provided by the Florida Sheriff's Risk Management Fund remains in effect for the Sheriff's general and professional liability, the Sheriff's workers' compensation liability, the Sheriff's automobiles and the Sheriff's medical catastrophic insurance for treatment of prisoners. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. Annual premium costs under the workers' compensation coverage were \$1,177,836 and \$1,146,927 for the years ended September 30, 2024 and 2023, respectively.

Coverage limits under the policy include \$1,000,000 bodily injury for each accident and \$1,000,000 bodily injury by disease for each employee with a \$1,000,000 limit.

**8. FUND BALANCES**

Fund balances are classified as follows:

*Non-spendable* fund balances include amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact.

Other fund balance amounts are classified depending on the Sheriff's ability to control the spending of the fund balances as follows:

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2024**

---

*Restricted* fund balances can only be used for specific purposes, which are externally imposed by creditors, grantors, contributors and other governments (via laws and regulations) or are imposed by law through constitutional provisions or enabling legislation.

*Committed* fund balances can only be used for specific purposes imposed internally by the Sheriff's formal action of highest level of decision-making authority. At year-end, the Sheriff had no committed fund balances.

*Assigned* fund balances are fund balances intended to be used for specific purposes, but which do not meet the more formal criterion to be considered either restricted or committed. At year-end, the Sheriff had no assigned fund balances.

*Unassigned* fund balances represent the residual positive fund balance within the General Fund, which has not been assigned to other funds and has not been restricted, committed or assigned. In funds other than the General Fund, unassigned fund balances are limited to negative residual balances. At year-end, the Sheriff had no unassigned fund balances because all unspent Board appropriations of the General Fund are required to be remitted to the Board, and there were no negative residual balances in the special revenue funds.

## **9. CLAIMS AND CONTINGENCIES**

The Sheriff is involved from time to time in routine civil litigation incidental to the ordinary course of operations. In the opinion of management and legal counsel, there are no lawsuits or claims outstanding, which might materially affect the financial position of the Sheriff's Office.

## **10. SUBSCRIPTION-BASED INFORMATION TECHNOLOGY ARRANGEMENTS**

SBITAs entered into by the Sheriff's Office are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures, and Changes in Fund Balance as they are incurred. Detailed information about the Sheriff's SBITAs can be found in the Santa Rosa County Annual Comprehensive Financial Report or County-wide financial statements.

## **11. LEASES**

The Sheriff leases equipment under certain agreements that meet the definition of a lease under GASB Statement No. 87, *Leases*. Detailed information about the Sheriff's leases can be found in the Santa Rosa County Annual Comprehensive Financial Report or County-wide financial statements.



**SANTA ROSA COUNTY, FLORIDA SHERIFF  
NOTES TO THE FINANCIAL STATEMENTS  
SEPTEMBER 30, 2024**

Leases entered into by the Sheriff are included as other financing sources and capital outlay expenditures in the Statement of Revenues, Expenditures and Changes in Fund Balance in the year of inception. Payments made in accordance with the lease terms are reported as debt service expenditures in the Statement of Revenues, Expenditures and Changes in Fund Balance as they are incurred.

## **12. NOTE PAYABLE**

During the year ended September 30, 2023, the Sheriff entered into a non-interest-bearing note for \$786,755. The loan is to be paid in full at maturity on November 1, 2024.

The long-term debt activity for the Sheriff is included in the government-wide financial statements of Santa Rosa County, Florida, for the year ended September 30, 2024. The following is a summary of the changes in the note payable of the Sheriff for fiscal year ended September 30, 2024.

	<u>October 1</u> <u>2023</u>	<u>Increases</u>	<u>Decreases</u>	<u>September 30</u> <u>2024</u>
Note payable	\$ 786,755	\$ --	\$ (393,378)	\$ 393,377

Debt service requirements to maturity on long-term debt at September 30, 2024, are as follows:

	<u>Loan</u>	
	<u>Principal</u>	<u>Interest</u>
Year ending September 30,		
2025	393,377	-
	\$ 393,377	\$ -

## **13. SUBSEQUENT EVENT**

In October 2024, the Sheriff entered into an Equity Purchase Agreement with Motorola Solutions. The Sheriff agreed to purchase \$1,893,377 of equipment in exchange for financing. The note bears interest of 4.42% and is due in five annual principal and interest installments commencing on November 1, 2024.

## **REQUIRED SUPPLEMENTARY INFORMATION**

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
SCHEDULE OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL  
GENERAL FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b>REVENUES</b>				
Miscellaneous	\$ -	\$ -	\$ 15,500	\$ 15,500
Total revenues	-	-	15,500	15,500
<b>EXPENDITURES</b>				
Current:				
General government:				
Judicial:				
Personal services	2,058,626	2,145,823	1,952,573	193,250
Operating	43,684	43,864	34,239	9,625
Public safety:				
Law enforcement:				
Personal services	32,329,871	33,703,210	33,214,423	488,787
Operating	6,982,985	8,999,967	6,240,086	2,759,881
Capital outlay	-	-	577,081	(577,081)
Debt service	-	-	96,218	(96,218)
Correction and detention:				
Personal services	16,773,112	17,492,506	16,115,694	1,376,812
Operating	7,263,188	7,246,205	6,341,259	904,946
Debt service	-	-	243,415	(243,415)
Total expenditures	65,451,466	69,631,575	64,814,988	4,816,587
<b>DEFICIENCY OF REVENUES OVER EXPENDITURES</b>	(65,451,466)	(69,631,575)	(64,799,488)	4,832,087
<b>OTHER FINANCING SOURCES (USES)</b>				
BOCC appropriation	65,451,466	69,631,575	69,631,575	-
BOCC unspent funds	-	-	(4,803,495)	(4,803,495)
Total other financing sources	65,451,466	69,631,575	64,828,080	(4,803,495)
<b>NET CHANGES IN FUND BALANCE</b>	-	-	28,592	28,592
<b>FUND BALANCE, BEGINNING OF YEAR</b>	-	-	51,766	51,766
<b>FUND BALANCE, END OF YEAR</b>	\$ -	\$ -	\$ 80,358	\$ 80,358

See notes to the required supplementary information.

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
SEPTEMBER 30, 2024**

---

**BUDGETS AND BUDGETARY ACCOUNTING**

The Sheriff operates under budget procedures pursuant to Chapters 30 and 129, *Florida Statutes*. The General Fund's budget is prepared on a basis consistent with accounting principles generally accepted in the United States of America. The Sheriff is not legally required to prepare a budget for the other governmental funds; therefore, comparative budget and actual results are not presented for these funds. The legal level of budgetary control is the fund level.

**SUPPLEMENTARY INFORMATION –  
COMBINING FUND FINANCIAL STATEMENTS**

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
COMBINING BALANCE SHEET – ALL NON-MAJOR GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2024**

	<u>LOST Fund</u>	<u>Second Dollar Fund</u>	<u>Totals</u>
<b>ASSETS</b>			
Cash	\$ 159,013	\$ 161,233	\$ 320,246
Due from other governmental units	<u>11,365</u>	<u>-</u>	<u>11,365</u>
<b>TOTAL ASSETS</b>	<u><u>\$ 170,378</u></u>	<u><u>\$ 161,233</u></u>	<u><u>\$ 331,611</u></u>
<b>LIABILITIES</b>			
Due to other funds	<u>\$ 170,378</u>	<u>\$ 1,853</u>	<u>\$ 172,231</u>
Total liabilities	170,378	1,853	172,231
<b>FUND BALANCES</b>			
Restricted for law enforcement training	<u>-</u>	<u>159,380</u>	<u>159,380</u>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<u><u>\$ 170,378</u></u>	<u><u>\$ 161,233</u></u>	<u><u>\$ 331,611</u></u>

See independent auditors' report.

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES – ALL NON-MAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	<b>LOST Fund</b>	<b>Second Dollar Fund</b>	<b>Totals</b>
<b>REVENUES</b>			
Taxes	\$ 1,927,646	\$ -	\$ 1,927,646
Intergovernmental	-	27,077	27,077
Miscellaneous	-	19	19
Total revenues	1,927,646	27,096	1,954,742
<b>EXPENDITURES</b>			
Current:			
Public safety:			
Law enforcement:			
Operating	91,230	10,348	101,578
Capital outlay	5,019,714	-	5,019,714
Debt service	689,919	-	689,919
Total expenditures	5,800,863	10,348	5,811,211
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	(3,873,217)	16,748	(3,856,469)
<b>OTHER FINANCING SOURCES</b>			
SBITA financing proceeds	3,873,217	-	3,873,217
Total other financing sources	3,873,217	-	3,873,217
<b>NET CHANGES IN FUND BALANCES</b>	-	16,748	16,748
<b>FUND BALANCES, BEGINNING OF YEAR</b>	-	142,632	142,632
<b>FUND BALANCES, END OF YEAR</b>	\$ -	\$ 159,380	\$ 159,380

See independent auditors' report.

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
COMBINING STATEMENT OF FIDUCIARY NET POSITION –  
ALL CUSTODIAL FUNDS  
SEPTEMBER 30, 2024**

	<b>Suspense Fund</b>	<b>Seizure Fund</b>	<b>Flower Fund</b>	<b>Totals</b>
<b>ASSETS</b>				
Cash	<u>\$ 18,132</u>	<u>\$ 162,640</u>	<u>\$ 26,905</u>	<u>\$ 207,677</u>
<b>TOTAL ASSETS</b>	<u>18,132</u>	<u>162,640</u>	<u>26,905</u>	<u>207,677</u>
<b>LIABILITIES</b>				
Accrued child support purges and levies	<u>18,132</u>	<u>49,733</u>	<u>-</u>	<u>67,865</u>
<b>TOTAL LIABILITIES</b>	<u>18,132</u>	<u>49,733</u>	<u>-</u>	<u>67,865</u>
<b>NET POSITION</b>				
Restricted for:				
Seizure	-	112,907	-	112,907
Flowers or donations	-	-	26,905	26,905
<b>TOTAL NET POSITION</b>	<u><u>\$ -</u></u>	<u><u>\$ 112,907</u></u>	<u><u>\$ 26,905</u></u>	<u><u>\$ 139,812</u></u>

See independent auditors' report.



**SANTA ROSA COUNTY, FLORIDA SHERIFF  
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION –  
ALL CUSTODIAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2024**

	<b>Suspense Fund</b>	<b>Seizure Fund</b>	<b>Flower Fund</b>	<b>Totals</b>
<b>ADDITIONS</b>				
Child support purges and levies	\$ 43,790	\$ -	\$ -	\$ 43,790
Cash seized	-	283,862	-	283,862
Unclaimed property	-	1,321	-	1,321
Unclaimed evidence	-	2,589	-	2,589
Contributions from employees	-	-	3,790	3,790
Total additions	<u>43,790</u>	<u>287,772</u>	<u>3,790</u>	<u>335,352</u>
<b>DEDUCTIONS</b>				
Purges and levies paid to other govt agencies	43,790	-	-	43,790
Paid to BOCC LET	-	286,391	-	286,391
Payments for flowers or donations	-	-	1,463	1,463
Total deductions	<u>43,790</u>	<u>286,391</u>	<u>1,463</u>	<u>331,644</u>
<b>NET CHANGE IN FIDUCIARY NET POSITION</b>	-	1,381	2,327	3,708
<b>NET POSITION, OCTOBER 1, 2023</b>	-	111,526	24,578	136,104
<b>NET POSITION, SEPTEMBER 30, 2024</b>	<u>\$ -</u>	<u>\$ 112,907</u>	<u>\$ 26,905</u>	<u>\$ 139,812</u>

See independent auditors' report.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

Honorable Robert Johnson, Sheriff  
Santa Rosa County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements (hereinafter referred to as "financial statements") of each major fund and the aggregate remaining fund information of the Office of the Sheriff of Santa Rosa County, Florida (hereinafter referred to as "Sheriff"), as of and for the year ended September 30, 2024, and the related notes to the financial statements, which collectively comprise the Sheriff's financial statements, and have issued our report thereon dated February 28, 2025.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Sheriff's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Sheriff's financial statements will not be prevented or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the Sheriff's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "Warren Averett, LLC". The signature is written in a cursive, flowing style.

Pensacola, Florida  
February 28, 2025

**INDEPENDENT ACCOUNTANTS' REPORT ON EXAMINATION OF COMPLIANCE  
REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550,  
RULES OF THE AUDITOR GENERAL**

Honorable Robert Johnson, Sheriff  
Santa Rosa County, Florida

We have examined the Office of the Sheriff of Santa Rosa County, Florida's (hereinafter referred to as the "Sheriff"), compliance with Florida Statute 218.415 in regard to investments for the year ended September 30, 2024. Management is responsible for the Sheriff's compliance with those requirements. Our responsibility is to express an opinion on the Sheriff's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Sheriff complied, in all material respects, with the specified requirements. An examination involves performing procedures to obtain evidence about whether the Sheriff complied with the specified requirements. The nature, timing and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

We are required to be independent and to meet our other ethical responsibilities in accordance with relevant ethical requirements relating to the examination engagement.

Our examination does not provide a legal determination on the Sheriff's compliance with specified requirements.

In our opinion, the Sheriff complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2024.



Pensacola, Florida  
February 28, 2025

## MANAGEMENT LETTER

Honorable Robert Johnson, Sheriff  
Santa Rosa County, Florida

### Report on the Financial Statements

We have audited the financial statements of each major fund and the aggregate remaining fund information of the Office of the Sheriff of Santa Rosa County, Florida (hereinafter referred to as the "Sheriff"), as of and for the year ended September 30, 2024, and the related notes to the financial statements, and have issued our report thereon dated February 28, 2025.

### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Florida Auditor General.

### Other Report Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountant's Report on an examination conducted in accordance with AICPA Professional Standards, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated February 28, 2025, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. No recommendations were made in the preceding annual financial report.

### Financial Management

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### Additional Matters

Section 10.554 (1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements or abuse that have occurred or are likely to have occurred that have an effect on the financial statements which is less than material, but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

**Purpose of This Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, the Sheriff and the Santa Rosa County Board of County Commissioners and is not intended to be and should not be used by anyone other than these specified parties.

*Warren Averett, LLC*

Pensacola, Florida

February 28, 2025

**SANTA ROSA COUNTY, FLORIDA SHERIFF  
MANAGEMENT'S RESPONSE TO MANAGEMENT LETTER  
SEPTEMBER 30, 2024**

---

There were no comments which require management's written response.